House File 738 - Introduced

HOUSE FILE 738

BY COMMITTEE ON STATE

GOVERNMENT

(SUCCESSOR TO HSB 227)

A BILL FOR

- 1 An Act providing for the regulation of certain commercial
- 2 establishments engaged in the care of nonagricultural
- 3 animals, providing for fees, making appropriations and
- 4 providing for penalties.
- 5 BE IT ENACTED BY THE GENERAL ASSEMBLY OF THE STATE OF IOWA:

- 1 Section 1. Section 162.2, Code 2019, is amended by adding
- 2 the following new subsections:
- 3 NEW SUBSECTION. 2A. "Adult dog" means a dog that is twelve
- 4 months of age or older.
- 5 NEW SUBSECTION. 7A. "Breeding dog" means a female dog that
- 6 is primarily used for producing offspring.
- 7 NEW SUBSECTION. 7B. "Business activity" means a continuing
- 8 act conducted by a business organization in which goods or
- 9 services are offered or accepted in exchange for consideration,
- 10 including but not limited to sale, barter, or trade, regardless
- 11 of whether the exchange is conditional.
- 12 NEW SUBSECTION. 7C. "Business organization" means a sole
- 13 proprietorship or an entity organized under statute or common
- 14 law in this state or another jurisdiction for purposes of
- 15 engaging in a business activity on a profit, cooperative,
- 16 or not-for-profit basis, including but not limited to a
- 17 corporation or entity taxed as a corporation under the Internal
- 18 Revenue Code, nonprofit corporation, cooperative or cooperative
- 19 association, partnership, limited partnership, limited
- 20 liability company, limited liability partnership, investment
- 21 company, joint stock company, joint stock association, or
- 22 trust, including but not limited to a business trust.
- NEW SUBSECTION. 8A. "Commercial dealer" means a person,
- 24 other than a pet shop, who is engaged in a business activity
- 25 related to buying for resale five or more dogs or cats, or
- 26 both, during any time in any twelve-month period.
- 27 NEW SUBSECTION. 10A. a. "Commercial rescue" means a
- 28 person not engaged in business activity who is a custodian
- 29 of ten or more dogs or cats, or both, at any time during a
- 30 twelve-consecutive-month period, if during that period the
- 31 person does all of the following:
- 32 (1) Accepts dogs or cats from five or more persons, not
- 33 counting family members, or has taken custody of five or more
- 34 dogs or cats which were abandoned.
- 35 (2) Is prepared to maintain the dogs or cats on a permanent

- 1 basis.
- 2 (3) Does any of the following:
- 3 (a) Relinquishes custody or offers to relinquish custody of 4 the dogs or cats by adoption to members of the public.
- 5 (b) Offers to permanently care for the dogs or cats 6 suffering from a terminal illness.
- 7 b. "Commercial rescue" does not include a person not engaged
- 8 in a business activity who keeps dogs or cats pursuant to an
- 9 agreement with an animal shelter or pound.
- 10 NEW SUBSECTION. 10B. a. "Commercial transporter" means
- ll a person engaged in a business activity that relates to
- 12 transferring more than five dogs or cats, or both, from a
- 13 commercial breeder or commercial dealer, at any time during a
- 14 twelve-month period, if all of the following apply:
- 15 (1) The person does not hold an ownership interest in the 16 dogs or cats.
- 17 (2) The person does not keep the dogs or cats on a permanent 18 basis.
- 19 b. "Commercial transporter" includes a person described
- 20 in paragraph "a" who is engaged in a business activity that
- 21 relates to transferring more than five dogs or cats, or both,
- 22 from another commercial transporter, at any time during a
- 23 twelve-month period.
- 24 c. "Commercial transporter" does not include a person
- 25 licensed as a commercial breeder or commercial dealer.
- 26 NEW SUBSECTION. 10C. "Conviction" means a conviction for
- 27 an indictable offense and includes a court's acceptance of a
- 28 quilty plea, deferred judgment from the time of entry of the
- 29 deferred judgment until the time the defendant is discharged by
- 30 the court without entry of judgment, or other finding of guilt
- 31 by a court of competent jurisdiction in this state, or in any
- 32 other state, territory, or district of the United States, or in
- 33 any foreign jurisdiction.
- NEW SUBSECTION. 12A. "Enrichment" means any modification
- 35 in the environment of a confined dog that seeks to enhance

- 1 the dog's physical and psychological well-being by providing
- 2 stimuli that meets the dog's breed-specific needs.
- 3 NEW SUBSECTION. 13A. "Exercise" means an activity that
- 4 allows a dog to extend to full stride, play, and engage in
- 5 other types of mentally stimulating and social behaviors.
- 6 NEW SUBSECTION. 13B. "Family member" means a spouse,
- 7 son, daughter, brother, sister, uncle, aunt, first cousin,
- 8 nephew, niece, father-in-law, mother-in-law, son-in-law,
- 9 daughter-in-law, brother-in-law, sister-in-law, father, mother,
- 10 stepfather, stepmother, stepson, stepdaughter, stepbrother,
- 11 stepsister, half brother, or half sister.
- 12 NEW SUBSECTION. 16A. "Maintenance" means to keep an
- 13 animal and provide for the care of the animal in a manner
- 14 that preserves the animal's health and safety, including by
- 15 providing for a standard of care as required in section 162.10
- 16 or 162.10A when confining, handling, breeding, transporting, or
- 17 exhibiting the animal.
- 18 NEW SUBSECTION. 16B. "Nonadult dog" means a dog that is
- 19 less than twelve months of age.
- 20 NEW SUBSECTION. 22A. "Puppy" means a dog that is less than
- 21 four months of age.
- 22 NEW SUBSECTION. 22B. "Qualified commercial establishment"
- 23 means a commercial breeder, commercial dealer, commercial
- 24 transporter, or pet shop.
- 25 NEW SUBSECTION. 24A. "Serious injury" means an injury that
- 26 constitutes an animal's protracted or permanent disfigurement,
- 27 the protracted or permanent impairment of an animal's health,
- 28 the protracted or permanent impairment of the functioning of
- 29 an animal's limb or organ, or the loss of an animal's limb or
- 30 organ.
- 31 NEW SUBSECTION. 26A. "Thermoneutral zone" means the range
- 32 of ambient temperature in which a dog is able to maintain
- 33 normal body temperature without a change in metabolic rate.
- NEW SUBSECTION. 28. "Veterinarian" means a person licensed
- 35 in this state to practice veterinary medicine under chapter

- 1 169.
- 2 Sec. 2. Section 162.2, subsections 8, 11, 17, and 26, Code
- 3 2019, are amended to read as follows:
- 4 8. a. "Commercial breeder" means a person, engaged in the
- 5 business of breeding dogs or cats, who sells, exchanges, or
- 6 leases dogs or cats in return for consideration, or who offers
- 7 to do so, whether or not the animals are raised, trained,
- 8 groomed, or boarded by the person. A person who owns or
- 9 harbors three or fewer breeding males or females is not a
- 10 commercial breeder. However, a who keeps five or more breeding
- 11 dogs or cats at any time during twelve consecutive months,
- 12 breeds those dogs or cats, and is engaged in the business of
- 13 doing any of the following:
- 14 (1) Selling five or more dogs or cats to a commercial
- 15 breeder, a commercial dealer, or a pet store during that
- 16 period.
- 17 (2) Selling forty or more non-adult dogs to persons on a
- 18 retail basis during that period.
- 19 (3) Keeping more than forty puppies during that period,
- 20 if the puppies have remained on the business premises of any
- 21 commercial establishment from the time of their births.
- 22 b. "Commercial breeder" includes a person who breeds any
- 23 number of breeding male or female greyhounds for the purposes
- 24 of using them for pari-mutuel wagering at a racetrack as
- 25 provided in chapter 99D shall be considered a commercial
- 26 breeder irrespective regardless of whether the person sells,
- 27 leases, or exchanges the greyhounds for consideration or offers
- 28 to do so.
- 29 11. a. "Dealer" means any person who is engaged in the
- 30 business of buying for resale or selling or exchanging dogs or
- 31 cats, or both, as a principal or agent, or who claims to be so
- 32 engaged.
- 33 b. "Dealer" does not include an animal shelter or pound.
- 34 17. "Permittee" means a commercial breeder, dealer, other
- 35 than a commercial dealer or public auction to whom a permit

- 1 is issued by the department as a federal licensee pursuant to 2 section 162.2A.
- 3 26. "State licensee" means any of the following:
- 4 a. A boarding kennel, commercial breeder, commercial dealer,
- 5 commercial kennel, commercial rescue, commercial transporter,
- 6 or pet shop to whom a state license is issued by the department
- 7 pursuant to section 162.2A.
- 8 b. A commercial breeder, dealer, or public auction to whom
- 9 a state license is issued in lieu of a permit by the department
- 10 pursuant to section 162.2A.
- 11 Sec. 3. Section 162.2A, subsection 1, Code 2019, is amended
- 12 to read as follows:
- 13 1. The department shall provide for the operation
- 14 of a commercial establishment by issuing or renewing an
- 15 authorization, including any of the following:
- 16 a. A certificate of registration for a pound, animal
- 17 shelter, or research facility.
- 18 b. A state license for a boarding kennel, commercial
- 19 breeder, commercial dealer, commercial kennel, commercial
- 20 rescue, commercial transporter, or pet shop.
- 21 c. A Either a state license or permit for a commercial
- 22 breeder, dealer, or a public auction. A federal licensee must
- 23 apply for and be issued either a permit or a state license in
- 24 lieu of a permit.
- Sec. 4. Section 162.2A, Code 2019, is amended by adding the
- 26 following new subsections:
- 27 NEW SUBSECTION. 2A. For purposes of determining the number
- 28 of animals that a qualified commercial establishment keeps,
- 29 two or more commercial establishments located in the same
- 30 zip code and which would otherwise be classified as separate
- 31 commercial establishments shall be deemed to be part of the
- 32 same commercial establishment, if any of the following apply:
- 33 a. The same person owns or operates each of those commercial
- 34 establishments.
- 35 b. Two or more of the commercial establishments are formed

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- 1 as different business organizations, and the same person holds
- 2 a controlling interest in each of the business organizations.
- 3 If the same family members hold a combined controlling interest
- 4 in two or more of the commercial establishments, all of those
- 5 business organizations shall be deemed to be part of a single
- 6 qualified commercial establishment.
- 7 NEW SUBSECTION. 2B. A person shall not be issued a state
- 8 license as a commercial breeder until the person passes an
- 9 initial inspection conducted by the department.
- 10 NEW SUBSECTION. 2C. An authorization shall include a unique
- 11 identification number.
- 12 Sec. 5. Section 162.2A, Code 2019, is amended by adding the
- 13 following new subsection:
- 14 NEW SUBSECTION. 4A. a. The department shall not issue a
- 15 person a new state license to operate as a commercial breeder
- 16 unless the person submits the application to the department at
- 17 least ninety days before commencing operation.
- 18 b. In addition to the requirements described in subsection
- 19 4, the application for a new state license to operate as
- 20 a commercial breeder shall contain, for the period of the
- 21 license, all of the following:
- 22 (1) An estimate of the maximum number of adult dogs and
- 23 an estimate of the maximum number of non-adult dogs to be
- 24 maintained.
- 25 (2) Proof that necessary veterinary services have been
- 26 obtained to care for the maximum number of dogs described in
- 27 subparagraph (1).
- 28 (3) Evidence that the applicant is able to comply with all
- 29 standards of care required in sections 162.10 and 162.10A.
- 30 (4) Evidence of financial responsibility consisting of an
- 31 instrument, including a surety bond, a liability insurance
- 32 policy, or an irrevocable letter of credit issued by a
- 33 qualified financial institution as defined in section 12C.1,
- 34 and naming the department as the beneficiary.
- 35 (a) The evidence of financial responsibility shall,

- 1 according to its terms, pay the department the amount that the
- 2 department would incur if the department seizes and impounds an
- 3 animal as provided in section 162.13. A liability insurance
- 4 policy shall be subject to the insurer's policy provisions
- 5 filed with and approved by the commissioner of insurance.
- 6 The total and aggregate liability of the surety, insurer,
- 7 or financial institution for all claims shall be limited to
- 8 the face of the surety bond, liability insurance policy, or
- 9 irrevocable letter of credit.
- 10 (b) The face value of the coverage shall be in the following 11 amounts:
- 12 (i) Five thousand dollars for an applicant that will
- 13 maintain not more than twenty-five adult dogs.
- 14 (ii) Ten thousand dollars for an applicant that will
- 15 maintain at least twenty-six but not more than fifty adult 16 dogs.
- 17 (iii) Fifty thousand dollars for an applicant that will
- 18 maintain more than fifty adult dogs.
- 19 (5) Information required by the department to conduct a
- 20 check of the applicant's criminal history record in cooperation
- 21 with the department of public safety. The department of public
- 22 safety shall notify the department of any results of a national
- 23 criminal history record check requested by the department.
- 24 The results shall be considered a confidential record under
- 25 chapter 22 and shall not be released without the consent of the
- 26 department of public safety. The department shall reimburse
- 27 the department of public safety for costs associated with
- 28 conducting the national criminal history record check.
- c. An application shall not be approved if the applicant has
- 30 done any of the following:
- 31 (1) Violated section 162.10 or 162.10A in a manner that
- 32 has caused an animal serious injury or death or has violated
- 33 a comparable statute or administrative rule of another state
- 34 in a manner that has caused an animal serious injury or death,
- 35 if such statute or rule substantially corresponds to section

- 1 162.10 or 162.10A.
- 2 (2) Has in the prior twenty years been convicted of
- 3 committing animal abuse pursuant to section 717B.2, animal
- 4 neglect pursuant to section 717B.3, animal torture pursuant to
- 5 section 717B.3A, injury or interference with a police service
- 6 dog pursuant to section 717B.9, bestiality pursuant to section
- 7 717C.1, or an act involving a contest event prohibited in
- 8 section 717D.2.
- 9 (3) Has in the prior twenty years been convicted of an
- 10 offense under any other state's criminal statute substantially
- 11 corresponding to an offense described in subparagraph (2).
- 12 Sec. 6. Section 162.2B, subsection 1, Code 2019, is amended
- 13 to read as follows:
- 1. A commercial establishment shall pay authorization fees
- 15 to the department for the issuance or renewal of a certificate
- 16 of registration, state license, or permit.
- 17 a. For the issuance or renewal of a certificate of
- 18 registration, seventy-five dollars.
- 19 b. For the issuance or renewal of a state license or permit,
- 20 one hundred seventy-five dollars. However, a
- 21 c. Notwithstanding paragraph "b", a commercial breeder shall
- 22 pay a base authorization fee provided in paragraph "b" plus a
- 23 scheduled state license fee as follows:
- 24 (1) One hundred dollars, if the commercial breeder sells
- 25 at least forty but not more than sixty puppies to the public
- 26 during the previous period of licensure.
- 27 (2) Two hundred fifty dollars if the commercial breeder sold
- 28 at least sixty-one but not more than one hundred fifty puppies
- 29 to the public during the previous period of licensure.
- 30 (3) Three hundred fifty dollars if the commercial breeder
- 31 sold at least one hundred fifty-one but not more than two
- 32 hundred fifty puppies to the public during the previous period
- 33 of licensure.
- 34 (4) Five hundred dollars if the commercial breeder sold at
- 35 least two hundred fifty-one but not more than three hundred

- 1 fifty puppies to the public.
- 2 (5) Seven hundred fifty dollars if the commercial breeder
- 3 sold three hundred fifty-one or more puppies to the public.
- 4 d. Notwithstanding paragraph "b" or "c", a commercial
- 5 breeder who owns, keeps, breeds, or transports a greyhound dog
- 6 for pari-mutuel wagering at a racetrack as provided in chapter
- 7 99D shall pay a different fee for the issuance or renewal of a
- 8 state license as provided in rules adopted by the department.
- 9 Sec. 7. Section 162.5, Code 2019, is amended to read as
- 10 follows:
- 11 162.5 Operation of a pet shop state license.
- 12 l. A pet shop shall only operate pursuant to a state license
- 13 issued or renewed by the department pursuant to section 162.2A.
- 14 2. The pet shop shall maintain create and retain records
- 15 as required by the department in order for the department to
- 16 ensure the pet shop's compliance with the provisions of this
- 17 chapter. The pet shop shall retain such records for three
- 18 years beginning on the date that the current license was issued
- 19 or renewed.
- 3. A pet shop shall not purchase a dog or cat from
- 21 a commercial establishment that does not have a valid
- 22 authorization issued or renewed under this chapter or a similar
- 23 authorization issued or renewed by another state.
- 24 4. a. A pet shop shall not be transferred a dog from a
- 25 qualified commercial establishment unless the pet shop receives
- 26 a copy of a disclosure statement as provided in section 162.8.
- 27 b. A pet shop shall not transfer a dog to another person
- 28 unless the pet shop provides a copy of the disclosure statement
- 29 from the qualified commercial establishment as provided in
- 30 section 162.8 to that person.
- 31 Sec. 8. Section 162.7, Code 2019, is amended to read as
- 32 follows:
- 33 162.7 Operation of a dealer state license or permit.
- 34 A dealer, other than a commercial dealer, shall only operate
- 35 pursuant to a state license, or a permit, issued or renewed

- 1 by the department as provided in section 162.2A. A dealer
- 2 who is a state licensee shall maintain records as required
- 3 by the department in order for the department to ensure
- 4 compliance with the provisions of this chapter. A dealer who
- 5 is a permittee may but is not required to maintain records.
- 6 A dealer shall not purchase a dog or cat from a commercial
- 7 establishment that does not have a valid authorization issued
- 8 or renewed under this chapter or a similar authorization issued
- 9 or renewed by another state.
- 10 Sec. 9. NEW SECTION. 162.7A Operation of a commercial
- 11 dealer state license.
- 12 l. A commercial dealer shall only operate pursuant to a
- 13 state license issued or renewed by the department as provided
- 14 in section 162.2A.
- 15 2. A commercial dealer shall create or retain records
- 16 as required by the department in order for the department to
- 17 ensure the commercial dealer's compliance with the provisions
- 18 of this chapter. The commercial dealer shall retain such
- 19 records for three years beginning on the date that the current
- 20 state license was issued or renewed.
- 21 3. A commercial dealer shall not purchase a dog from
- 22 a commercial establishment that does not have a valid
- 23 authorization issued or renewed under this chapter or a similar
- 24 authorization issued or renewed by another state.
- 4. A commercial dealer shall not be transferred a dog from a
- 26 qualified commercial establishment unless the commercial dealer
- 27 receives a copy of a disclosure statement from the qualified
- 28 commercial establishment as provided in section 162.8. The
- 29 commercial dealer shall not transfer a dog to any person
- 30 unless the commercial dealer provides a copy of the disclosure
- 31 statement to that person.
- 32 Sec. 10. Section 162.8, Code 2019, is amended to read as
- 33 follows:
- 34 162.8 Operation of a commercial breeder state license or
- 35 permit.

- 1 1. A commercial breeder shall only operate pursuant to a
- 2 state license, or a permit, issued or renewed by the department
- 3 as provided in section 162.2A.
- 4 2. A commercial breeder who is a state licensee shall
- 5 maintain create and retain records as required by the
- 6 department in order for the department to ensure the commercial
- 7 breeder's compliance with the provisions of this chapter. A
- 8 commercial breeder who is a permittee may but is not required
- 9 to maintain records. A commercial breeder shall retain such
- 10 records for three years beginning on the date that the current
- 11 state license was issued or renewed.
- 12 3. A commercial breeder shall not purchase a dog or cat
- 13 from a commercial establishment that does not have a valid
- 14 authorization issued or renewed under this chapter or a similar
- 15 authorization issued or renewed by another state.
- 16 4. a. A commercial breeder shall not transfer a dog to
- 17 another person unless the commercial breeder provides that
- 18 person with a disclosure statement that includes all of the
- 19 following:
- 20 (1) The unique identification number included as part of the
- 21 authorization issued or renewed pursuant to section 162.2A.
- 22 (2) The commercial breeder's name, principal office or
- 23 place of business, telephone number, and electronic mail
- 24 address.
- 25 (3) The dog's approximate date of birth.
- 26 b. The disclosure statement shall include the following
- 27 attachments:
- 28 (1) A copy of the department's latest inspection report.
- 29 (2) A certificate of veterinary inspection signed by
- 30 a veterinarian who examined the dog. The certificate of
- 31 veterinary inspection shall describe any known disease,
- 32 illness, or congenital or hereditary condition that adversely
- 33 affected the health of the dog at the time of the examination.
- 34 5. The state license shall be contingent upon the
- 35 maintenance of evidence of financial responsibility described

- 1 in section 162.2A.
- 2 a. The evidence of financial responsibility shall be
- 3 maintained at not less than the amount specified in that
- 4 section at all times during the state license period.
- 5 b. The department shall be notified ten days prior to any
- 6 reduction in the surety bond or liability insurance made at the
- 7 request of the applicant or cancellation of the surety bond
- 8 by the surety or the liability insurance by the insurer. The
- 9 department shall be notified ninety days prior to any reduction
- 10 of the amount of the irrevocable letter of credit at the
- 11 request of the applicant or the cancellation of the irrevocable
- 12 letter of credit by the qualified financial institution.
- 13 6. A commercial breeder shall not transfer a dog to another
- 14 person until it installs an electronic device beneath the
- 15 skin of a dog that stores information regarding the dog and
- 16 the dog's health in a digital format and accessible by a
- 17 commercially available computer for purposes of reading the
- 18 information.
- 19 Sec. 11. NEW SECTION. 162.8A Operation of a commercial
- 20 rescue state license.
- 21 1. A commercial rescue shall only operate pursuant to a
- 22 state license, issued or renewed by the department as provided
- 23 in section 162.2A.
- 24 2. A commercial rescue cannot operate on a for profit basis.
- 25 A commercial rescue which is a business entity must be formed
- 26 as a domestic corporation or foreign corporation under chapter
- 27 504.
- 28 3. A commercial rescue shall create and retain records
- 29 as required by the department in order for the department to
- 30 ensure the commercial rescue's compliance with the provisions
- 31 of this chapter.
- 32 4. A commercial rescue shall not purchase or transfer a dog
- 33 or cat from a qualified commercial establishment as part of its
- 34 business activities.
- 35 Sec. 12. NEW SECTION. 162.9 Operation of a commercial

1 transporter — state license.

- A commercial transporter shall only operate pursuant to a
- 3 state license, issued or renewed by the department as provided
- 4 in section 162.2A.
- 5 2. A commercial transporter shall create and retain records
- 6 as required by the department in order for the department
- 7 to ensure the commercial transporter's compliance with the
- 8 provisions of this chapter. The commercial transporter shall
- 9 retain such records for three years beginning on the date that
- 10 the current license was issued or renewed.
- 11 3. A commercial transporter shall not purchase a dog or cat
- 12 from a commercial establishment as part of business activity.
- 13 4. A commercial transporter shall not deliver a dog
- 14 on behalf of a qualified commercial establishment unless
- 15 the commercial transporter receives a copy of a disclosure
- 16 statement from the qualified commercial establishment as
- 17 provided in section 162.8A.
- 18 Sec. 13. NEW SECTION. 162.10 Standard of care commercial
- 19 breeder.
- 20 1. A commercial breeder shall provide the dog with an
- 21 adequate ration of food at least twice a day, unless otherwise
- 22 directed by a veterinarian. An adequate ration of food
- 23 provides a quality and quantity of nutrition that is all of the
- 24 following:
- 25 a. Sufficient to maintain the dog's normal body condition
- 26 and weight.
- 27 b. Unspoiled and uncontaminated.
- 28 c. Provided in accordance with a nutritional plan
- 29 recommended by a veterinarian.
- 30 d. Served in a sanitary receptacle.
- 31 2. A commercial breeder shall provide the dog with adequate
- 32 access to a continuous supply of potable water in a sanitary
- 33 receptacle and in sufficient quality and quantity to ensure
- 34 the dog's normal body condition and growth unless otherwise
- 35 directed by a veterinarian.

- 1 3. A commercial breeder shall provide the dog with adequate
- 2 shelter. Each dog must be maintained inside a primary
- 3 enclosure that complies with all of the following:
- 4 a. The primary enclosure's ceiling must be at least six
- 5 inches higher than the top of the head of the tallest dog as
- 6 measured when the dog is in a normal standing position.
- 7 b. The primary enclosure must allow each dog to turn in a
- 8 complete circle and be fully recumbent while laying down.
- 9 c. The primary enclosure must not be stacked below or on top
- 10 of another primary enclosure.
- d. The primary enclosure must be cleaned at least once each
- 12 day, including by removing excreta, dirt, grime, and other
- 13 waste.
- 14 e. On and after January 1, 2022, the primary enclosure must
- 15 have a minimum floor space measured in square inches determined
- 16 by applying a formula that obtains a sum achieved by adding
- 17 nine inches to the length of any dog maintained in the primary
- 18 enclosure and multiplying that sum by a factor of two. The
- 19 length of the dog shall be measured from the tip of its nose
- 20 to the base of its tail. The minimum floor space shall be
- 21 adjusted to account for each additional dog maintained in the
- 22 primary enclosure which shall be determined using the same
- 23 formula.
- 24 f. On and after January 1, 2022, the primary enclosure's
- 25 flooring must be constructed by using materials that can be
- 26 sanitized.
- 27 g. On and after January 1, 2022, the primary enclosure's
- 28 flooring must be constructed to be safe, taking into account
- 29 the breed, size, and age of the dog. In addition, the primary
- 30 enclosure must not be constructed in a manner that allows for
- 31 any of the following:
- 32 (1) Any protruding sharp edge that could cut a dog.
- 33 (2) Sagging or bending when a dog is standing or reclining.
- 34 (3) Spaces that could allow the paw of the dog to extend
- 35 through or become caught in the primary enclosure.

- 1 h. On and after January 1, 2022, the primary enclosure's
- 2 flooring must not be constructed using wire made of metal,
- 3 including metal wire that is coated with another material.
- 4 i. On and after January 1, 2022, the primary enclosure's
- 5 flooring must either be solid or consist of slats. If the
- 6 flooring consists of slats, all of the following must apply:
- 7 (1) The spaces between the slats must not be more than
- 8 one-half inch in width.
- 9 (2) The slats must not be less than three and one-half
- 10 inches in width.
- 11 (3) The slats must run in the same direction.
- 12 (4) The slats must be level.
- 13 (5) The area must have a solid resting area that can
- 14 accommodate the full length of the dog while fully recumbent.
- 15 4. a. On and after January 1, 2022, a commercial breeder
- 16 shall ensure that a primary enclosure located inside a facility
- 17 allows for the regulation of temperature, ventilation, and
- 18 lighting, including diurnal lighting. The commercial breeder
- 19 shall ensure that the lighting is sufficient, either through
- 20 natural or artificial means, to observe the physical condition
- 21 of the dog and to permit inspection and cleaning of the dog and
- 22 sanitizing the primary enclosure.
- 23 b. On and after January 1, 2022, a commercial breeder shall
- 24 ensure that a primary enclosure located outside a facility
- 25 shall be used only if a veterinarian approves such use. If
- 26 climatic or ambient temperatures pose a threat to the health
- 27 and welfare of the dog, the commercial breeder must take
- 28 effective measures to eliminate the threat. In taking such
- 29 action, the commercial breeder must consider the dog's age,
- 30 breed, overall health, and acclimation to the climate and
- 31 weather conditions. The commercial breeder shall not use
- 32 the primary enclosure to house the dog if the dog is unable
- 33 to tolerate the prevalent temperatures within the dog's
- 34 thermoneutral zone.
- 35 5. A commercial breeder shall maintain a dog in a primary

- 1 enclosure with other dogs, subject to all of the following:
- 2 a. A dog may be separated due to health, biosecurity,
- 3 breeding, or behavioral issues.
- 4 b. A puppy may be maintained with an adult dog only if the
- 5 adult dog is the puppy's dam or foster dam.
- 6. A commercial breeder shall maintain a dam under all of
- 7 the following conditions:
- 8 a. The dam shall not be bred unless she has a normal body
- 9 condition and has been declared healthy by a veterinarian
- 10 following a physical examination.
- 11 b. The dam shall not produce more than eight litters during
- 12 its lifetime.
- 13 c. The dam, including a foster dam, and the dam's puppies
- 14 must be provided a sanitary, dry whelping area that allows the
- 15 dam to lie fully recumbent and stand, and that allows the dam
- 16 to move away from her puppies as she chooses. No other animal
- 17 shall inhabit the whelping area other than the dam and her
- 18 puppies.
- 19 7. A commercial breeder shall provide a dog with all of the
- 20 following:
- 21 a. An opportunity for daily exercise of at least thirty
- 22 minutes. However, this paragraph does not apply to an
- 23 expectant female dog, postpartum female dog, or any other dog
- 24 as directed by a veterinarian.
- 25 b. An opportunity to safely access the outdoors during
- 26 daylight hours.
- 27 c. Daily enrichment while the dog is maintained in its
- 28 primary enclosure.
- 29 d. Human interaction for at least fifteen minutes each day
- 30 in addition to any interaction that occurs during any period
- 31 reserved for providing the dog with food or water or sanitizing
- 32 its primary enclosure. The interaction, at a minimum, shall
- 33 include verbal and tactile stimulation in a positive and
- 34 beneficial manner.
- 35 8. A veterinarian must provide a dog maintained by a

- 1 commercial breeder with all of the following:
- a. Prompt treatment for any significant disease, illness,
- 3 or injury.
- 4 b. An annual physical examination of an adult dog.
- 5 c. Compliance with a vaccination and parasite control
- 6 program consistent with recommendations of the American
- 7 veterinarian medical association or the American animal
- 8 hospital association.
- 9 d. Any procedure involving surgery or euthanasia.
- 9. The department may adopt rules providing for a standard
- 11 of care that may supplement the other provisions of this
- 12 section, including but not limited to housing, nutrition,
- 13 exercise, grooming, biosecurity and disease control, waste
- 14 management, and whelping. In adopting such rules, the
- 15 department shall consider all of the following:
- 16 a. Recognized best management practices.
- 17 b. Scientific information, including morbidity and mortality
- 18 data.
- 19 c. Generally accepted veterinary medical standards and
- 20 ethical standards established by the American veterinarian
- 21 medical association or the American animal hospital
- 22 association.
- 23 d. Standards established by the United States department of
- 24 agriculture under the Animal Welfare Act.
- Sec. 14. Section 162.10B, Code 2019, is amended to read as
- 26 follows:
- 27 162.10B Commercial establishments inspecting state
- 28 licensees and registrants.
- 29 1. The department may inspect the commercial establishment
- 30 of a registrant or state licensee by entering onto its
- 31 business premises at any time during normal working hours.
- 32 The department may inspect records required to be maintained
- 33 by the state licensee or registrant as provided in this
- 34 chapter. If the owner or person in charge of the commercial
- 35 establishment refuses admittance, the department may obtain an

- 1 administrative search warrant issued under section 808.14. The
- 2 department shall prepare and file an inspection report after
- 3 the inspection which shall be made available to the public on
- 4 the department's internet site.
- 5 2. The department shall conduct an unannounced inspection
- 6 of the business premises of a commercial breeder at least once
- 7 during each license period.
- 8 Sec. 15. Section 162.10D, Code 2019, is amended by adding
- 9 the following new subsection:
- 10 NEW SUBSECTION. 1A. The department shall take disciplinary
- 11 action against a person by suspending or revoking the person's
- 12 state license for failing to timely remit any sales or use tax
- 13 due to the department of revenue as provided in chapter 423.
- 14 The department of revenue shall cooperate with the department
- 15 of agriculture and land stewardship in administering this
- 16 subsection.
- 17 Sec. 16. NEW SECTION. 162.11A Uniform enforcement
- 18 procedures.
- 19 The department shall adopt rules providing criteria for
- 20 making decisions regarding the enforcement of this chapter.
- 21 The department shall apply the criteria in a manner that
- 22 ensures the uniform enforcement of this chapter.
- 23 Sec. 17. Section 162.12A, subsection 1, Code 2019, is
- 24 amended to read as follows:
- 25 l. a. A commercial establishment that operates pursuant to
- 26 an authorization issued or renewed under this chapter pursuant
- 27 to section 162.2A is subject to a civil penalty of not more
- 28 than five hundred dollars, regardless of the number of animals
- 29 possessed or controlled kept by the commercial establishment,
- 30 for violating a provision of this chapter. Except as provided
- 31 in paragraph "b", each Each day that a violation continues shall
- 32 be deemed a separate offense.
- 33 b. 2. This paragraph applies to a A commercial breeder
- 34 who violates a provision in section 162.10 shall receive a
- 35 conditional or disapproved inspection report and is subject

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1 to a corrective plan if offered by the department. Any
 2 commercial establishment that violates a standard of care
 3 involving housing as provided in section 162.10A is also
 4 subject to a corrective plan, if so offered. The departmental
 5 official who makes a determination that a violation exists
 6 and that a corrective plan is warranted, shall provide a
 7 prepare and deliver the inspection report and corrective plan
 8 to the commercial establishment describing. The inspection
 9 report and corrective plan shall identity each violation and
10 describe how the each violation will must be corrected within a
11 compliance period of not more than fifteen days from the date
12 of approval by the official of that the corrective plan is
13 delivered. The commercial establishment shall not engage in
14 its ordinary business activities, other than maintaining the
15 animal as required under this chapter, until the department
16 inspects the business premises of the commercial breeder is
17 satisfied that all corrections identified in the correction
18 plan have been made, and issues an approved inspection report
19 to the commercial breeder. Once the approved inspection report
20 has been published on the department's internet site, the
21 department shall withdraw any charge of a continuing violation.
22
      a. Notwithstanding subsection 1, a civil penalty shall not
23 exceed five hundred dollars for the first day of the violation.
24 After that day, the department shall not impose a civil penalty
25 for the violation during the compliance period. The department
26 shall not impose an additional civil penalty, unless the
27 commercial establishment fails to correct the violation by the
28 end of the compliance period.
29
          If the a commercial establishment fails to correct
30 the a violation, as identified in the inspection report and
31 corrective plan, by the end of the compliance period, each
32 day that the violation continues shall be deemed a separate
33 offense. If the commercial establishment fails to correct an
34 identified violation, the department shall notify the county
35 sheriff and county attorney in the county where the commercial
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- 1 establishment is located. If the commercial establishment
- 2 fails to correct more than one of the identified violations,
- 3 the department shall also notify the attorney general.
- 4 Sec. 18. Section 162.13, subsection 2, Code 2019, is amended
- 5 to read as follows:
- 6 2. a. The failure of a person who owns or operates a
- 7 commercial establishment to meet the standard of care required
- 8 in section 162.10A, subsection 1, is a simple misdemeanor. The
- 9 animals are subject to seizure and impoundment and
- 10 b. The failure of a commercial breeder to meet a standard of
- 11 care required in section 162.10A that causes a dog to suffer
- 12 serious adverse health effects or prolonged suffering is a
- 13 serious misdemeanor.
- 14 3. The department may seize and impound all animals if
- 15 the commercial breeder fails to meet a standard of care
- 16 requirement described in subsection 2. The animals may be sold
- 17 or destroyed as provided by rules which shall be adopted by the
- 18 department pursuant to chapter 17A. The rules shall provide
- 19 for the destruction of an animal by a humane method, including
- 20 by euthanasia.
- 21 Sec. 19. Section 162.13, subsection 2, Code 2019, is amended
- 22 to read as follows:
- 23 2. a. The failure of a A person who owns or operates a
- 24 commercial establishment and fails to meet the standard of care
- 25 required in section 162.10 or section 162.10A, subsection 1,
- 26 is guilty of a simple misdemeanor. The animals are subject to
- 27 seizure and impoundment and may be sold or destroyed
- 28 b. Notwithstanding paragraph "a", a person who owns
- 29 or operates a commercial establishment and fails to meet
- 30 a standard of care required in section 162.10 or section
- 31 162.10A, subsection 1, is guilty of a serious misdemeanor if
- 32 the animal suffers a serious injury or death. However, the
- 33 person is guilty of an aggravated misdemeanor if the person has
- 34 previously been convicted of causing an animal serious injury
- 35 or death.

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1
      3. If a person who owns or operates a commercial
 2 establishment fails to meet a standard of care required in
 3 section 162.10 or section 162.10A, subsection 1, the department
 4 may seize and impound any number of the animals as provided
 5 by rules which shall be adopted by the department pursuant to
 6 chapter 17A. The rules shall provide for the destruction of an
 7 a seized and impounded animal by a humane method, including by
 8 euthanasia if necessary. The department may petition district
 9 court for a dispositional proceeding in the same manner as
10 provided in section 717B.4 and shall have the same rights and
11 remedies as provided to a county attorney bringing a petition
12 under that section.
13
                              EXPLANATION
14
           The inclusion of this explanation does not constitute agreement with
15
            the explanation's substance by the members of the general assembly.
16
      GENERAL. Code chapter 162 provides for the regulation of
17 commercial establishments that hold an ownership or possessory
18 (custodial) interest in certain animals, other than animals
19 used for an agricultural purpose or game (Code section
20 162.1), as regulated by the department of agriculture and land
21 stewardship (DALS). Commercial establishments include a number
22 of types of operations including commercial breeders, dealers,
23 and public auctions which are required to obtain a state
24 license or, alternatively, a permit if federally licensed.
25 Commercial establishments also include a pet shop which must
26 obtain a state license. Finally, a commercial establishment
27 classified as a pound operated by a political subdivision,
28 animal shelter operated on a nonprofit basis, and a research
29 facility must obtain a certificate of registration. A state
30 license, permit, or certificate is generally referred to as an
31 authorization. A commercial breeder includes a person engaged
32 in the business of breeding dogs for sale and a dealer includes
33 a person engaged in the business of buying dogs for resale.
34 pet shop includes a person purchasing and selling dogs.
35 commercial establishments are required to comply with standard
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1 of care requirements (Code section 162.10A). These include
 2 providing adequate feed, adequate housing facilities (primary
 3 enclosures), sanitary control, or grooming practices (to the
 4 extent that the lack of such practices causes adverse health
                   It also includes providing the dog veterinary
 5 or suffering).
 6 care. DALS may inspect the commercial establishment of a state
 7 licensee or certificate holder by entering onto its business
 8 premises at any time during normal working hours (Code section
 9 162.10B) and may review its records. Alternatively, DALS
10 monitors a permittee to determine whether the permittee is
11 complying with required standard of care requirements.
12 entities are required to pay authorization fees which are
13 deposited in the commercial establishment fund (Code section
14 162.2C) which is reserved for use by DALS to administer
15 and enforce the Code chapter's provisions. The fee for a
16 certificate of registration is $75 and the fee for a state
17 license or permit is $175.
18
     COMMERCIAL ESTABLISHMENTS. The bill provides for a number
19 of commercial establishments required to obtain a state license
20 and therefore are subject to inspection and recordkeeping
21 requirements. The first type of state licensee is a commercial
22 breeder which is a person who breeds five or more dogs and is
23 in the business of selling a specified number of dogs during
24 a 12-month period. A commercial breeder must obtain a state
25 license (amended Code section 162.8). A breeder other than a
26 commercial breeder is not subject to state regulation.
27 second type of state licensee is a commercial dealer who is
28 engaged in the business of buying for resale five or more dogs
29 or cats or both during any 12-month period. A commercial
30 dealer must obtain a state license (new Code section 162.7A).
31 A dealer who is not a commercial dealer must still obtain
32 either a state license or permit (amended Code section 169.7).
33 The third type of state licensee is a commercial transporter
34 engaged in the business of transferring more than five dogs
35 or cats, or both, from a commercial breeder, or commercial
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- 1 dealer, or another commercial transporter at any time during
- 2 a 12-month period. A commercial transporter must obtain a
- 3 state license (new Code section 162.9). A transporter other
- 4 than a commercial transporter is not subject to regulation.
- 5 Commercial breeders, commercial dealers, commercial
- 6 transporters together with pet shops are classified as
- 7 qualified commercial establishments (Code section 162.2(22B)).
- 8 NEW COMMERCIAL ESTABLISHMENT COMMERCIAL RESCUE. The bill
- 9 also creates another type of commercial establishment that is
- 10 not classified as qualified subject to special regulation. A
- 11 commercial rescue is not associated with a pound or animal
- 12 shelter, acts as a custodian of 10 or more dogs or cats, or
- 13 both, at any time during a 12-month period, and accepts dogs or
- 14 cats from five or more persons, not counting family members, or
- 15 who has taken custody of five or more dogs or cats which were
- 16 abandoned. An animal rescue must obtain a state license (new
- 17 Code section 162.8A).
- 18 COMMERCIAL BREEDERS STATE LICENSE APPLICATION. The bill
- 19 requires a commercial breeder to include in a state license
- 20 application, information regarding the maximum number of dogs
- 21 (both adult and puppies) expected to be maintained by the
- 22 operation, evidence that the applicant can properly care for
- 23 the dogs, evidence of the applicant's financial responsibility
- 24 (e.g., surety bond), and a criminal background check. DALS
- 25 is required to disapprove an application if the applicant has
- 26 violated statutes or rules involving animal welfare.
- 27 FEES. With one exception, the fees for the new types of
- 28 commercial establishments are the same as for state licensees
- 29 or permittees. However, for commercial breeders, the fee
- 30 equals the ordinary fee for a licensee (base fee) plus an
- 31 additional amount calculated according to the number of puppies
- 32 that the commercial breeder sold during the previous licensing
- 33 period. The base amount equals \$175, and the scheduled amount
- 34 ranges from \$250 to \$750 (amended Code section 162.2B).
- 35 QUALIFIED COMMERCIAL ESTABLISHMENTS DISCLOSURE

- 1 STATEMENTS. A commercial breeder must provide a purchaser of
- 2 that dog with a disclosure statement which includes information
- 3 regarding the commercial breeder and the health of the dog
- 4 (e.g., a veterinary certificate issued by a veterinarian).
- 5 A copy of the disclosure statement must accompany any
- 6 future transfer of the dog to another qualified commercial
- 7 establishment (commercial breeder, commercial dealer,
- 8 commercial transporter, or pet shop) and any future sale by one
- 9 of these operations to a retail customer (amended Code section
- 10 162.8). A qualified commercial establishment must maintain a
- 11 record of disclosure statements for three years.
- 12 COMMERCIAL BREEDERS STANDARD OF CARE REQUIREMENTS. The
- 13 bill requires a commercial breeder to comply with additional
- 14 standard of care requirements which provide for a dog's daily
- 15 food and water supply, primary enclosures, and veterinary
- 16 care (new Code section 162.10). A number of these special
- 17 requirements govern the size and construction of the primary
- 18 enclosure which become effective on and after January 1,
- 19 2022. The new standard of care requirements govern dogs
- 20 maintained in both indoor and outdoor environments. Other
- 21 requirements govern how dogs, including dams, are confined, and
- 22 opportunities for dogs to exercise and interact with other dogs
- 23 and humans. DALS may adopt rules providing additional standard
- 24 of care requirements based on a number of factors, including
- 25 accepted management practices and veterinary medical standards.
- 26 COMMERCIAL BREEDERS ELECTRONIC DEVICES. The bill
- 27 requires a commercial breeder to install an electronic device
- 28 (microchip) beneath the skin of a dog that stores information
- 29 regarding the dog, including its health, in a digital format
- 30 (amended Code section 162.8).
- 31 COMMERCIAL BREEDERS INSPECTION REQUIREMENTS. The bill
- 32 requires DALS to inspect the business premises of a commercial
- 33 breeder at least once during each 12-month license period.
- 34 UNIFORM ENFORCEMENT. The bill provides that DALS is to
- 35 adopt rules providing criteria for the enforcement of the Code

- 1 chapter and must apply the criteria in a uniform manner (new
- 2 Code section 162.11A).
- 3 COMMERCIAL BREEDERS DISCIPLINARY ACTION BASED ON A
- 4 FAILURE TO PAY TAXES. In taking disciplinary action against
- 5 a commercial breeder, DALS may suspend or revoke the person's
- 6 state license for failing to timely remit any sales or use
- 7 tax due to the department of revenue (amended Code section
- 8 162.10D).
- 9 COMMERCIAL BREEDERS CIVIL PENALTIES. DALS currently
- 10 establishes, imposes, and assesses civil penalties for
- 11 violations of the Code chapter's provisions (amended Code
- 12 section 162.12A). A civil penalty applies up to \$500 per day
- 13 for a violation. For a housing violation, the civil penalty
- 14 is assessed for the first day, but not for the subsequent 15
- 15 days to allow for correction according to a departmental plan.
- 16 Under the bill, DALS must determine if a corrective plan is
- 17 appropriate. If DALS prepares and delivers a corrective plan
- 18 to the commercial establishment, it is prohibited from engaging
- 19 in its ordinary business activities until DALS verifies
- 20 that all corrections have been made after an inspection of
- 21 the business premises (amended Code section 162.12A). If a
- 22 commercial establishment fails to make a correction, DALS
- 23 must notify the county sheriff and county attorney having
- 24 jurisdiction over the matter and if there are multiple failures
- 25 to correct, DALS must also report the matter to the attorney
- 26 general.
- 27 COMMERCIAL BREEDERS CRIMINAL PENALTIES. Generally, a
- 28 commercial establishment that fails to meet a standard of care
- 29 is guilty of a simple misdemeanor and DALS seizes and disposes
- 30 of any animals which have been mistreated. The bill provides
- 31 that a commercial breeder who fails to meet a standard of
- 32 care is quilty of a serious misdemeanor if the failure causes
- 33 a dog to suffer serious injury or death. The bill provides
- 34 that the person is guilty of an aggravated misdemeanor if the
- 35 person has previously been convicted of causing an animal

- 1 serious injury or death. In addition, DALS is authorized to
- 2 confiscate, impound, and dispose of all animals maintained by
- 3 the commercial establishment. DALS may petition district court
- 4 in the same manner as a county attorney may in cases of animal
- 5 abuse, animal neglect, or animal torture (Code section 717B.4).
- 6 A simple misdemeanor is punishable by confinement for no
- 7 more than 30 days or a fine of at least \$65 but not more than
- 8 \$625 or by both. A serious misdemeanor is punishable by
- 9 confinement for no more than one year and a fine of at least
- 10 \$315 but not more than \$1,875. An aggravated misdemeanor is
- 11 punishable by confinement for no more than two years and a fine
- 12 of at least \$625 but not more than \$6,250.